

Reporting and Accountability: An Assessment of the 2017 Bilateral Agreements in Canada

Rapports et reddition de comptes : évaluation des accords bilatéraux de 2017 au Canada

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Appendix 1

APPENDIX 1. Outcome indicators for mental health and addictions-description and roll-out year

Outcome indicator	Roll-out year
Hospital stays for harm caused by substance use	2019
How many hospital stays in a year are a direct result of using alcohol, cannabis and other substances, reported as a percentage. Lower is better.	
Frequent emergency room visits (mental health and/or addictions)	2019
The percentage of people frequently visit an emergency room (at least four times a year) for help with mental health and substance use. Lower is better.	
Self-harm, including suicide	2020
The rate at which people are admitted to hospital or die due to self-harm, reported as a rate per 100,000 population. A lower rate is better.	
Wait-times for community counselling	2021
This indicator measures the median number of calendar days that clients waited for ongoing counselling services from the date that the initial referral was received to the date of the first scheduled counselling session. A lower number is more desirable.	
Awareness and/or successful navigation of mental health and addictions services	2022
Proportion of individuals age 15 and older who said that they always or usually had the support necessary to move within and between formal mental health and substance use services in the past year once they accessed services. The higher the result, the better.	
Early identification for early intervention in youth age 10–25	2022
Proportion of individuals age 13–24 with early mental health and substance use needs who accessed community-based mental health and substance use services in the last six months. The higher the result, the better.	

Source: CIHI (2025).

Appendix 2

APPENDIX 2. Federal funding and action plan spending with different calculations (for each province in each fiscal year in millions of dollars)

Alberta

	2018–2019	2019–2020	2020–2021	2021–2022	2022–2023	2023–2024
Revenues:						
Federal funding (current fiscal year)	\$29	\$52	\$70	\$70	\$70	\$70
Carry over (prior fiscal year)	\$0	\$0	\$0	\$0	\$0	\$0
REVENUE TOTAL	\$29	\$52	\$70	\$70	\$70	\$70
Expenses:						
<i>Initiative 1:</i>	\$4	\$10	\$9	\$9	\$11	\$9
Child and youth community-based MHA services						
<i>Initiative 2:</i>						
Community-based core MHA services	\$4	\$19	\$25	\$25	\$17	\$25
<i>Initiative 3:</i>						
Integrated community-based MHA services for people with complex needs	\$21	\$23	\$36	\$36	\$42	\$36
EXPENSE TOTAL	\$29	\$52	\$70	\$70	\$70	\$70
DIFFERENCE (\$)	\$0	\$0	\$0	\$0	\$0	\$0
DIFFERENCE (%)	0%	0%	0%	0%	0%	0%

MHA = mental health and addictions.
Source: Health Canada (2024, 2026) (calculations completed by authors).

British Columbia

	2018–2019	2019–2020	2020–2021	2021–2022	2022–2023	2023–2024
Revenues:						
Federal funding (current fiscal year)	\$34	\$60	\$82	\$80	\$80	\$82
Carry over (prior fiscal year)	\$0	\$3.8	\$0	\$10	\$7	\$0
REVENUE TOTAL	\$34	\$63.8	\$82	\$90	\$87	\$82
Expenses:						
<i>Initiative 1:</i> Strengthen the capacity of primary care to respond to mental health and addictions, with a focus on prevention/early intervention and children/youth	\$5	\$16	\$17	\$24	\$29	\$23
<i>Initiative 2:</i> Expand access to culturally safer and trauma-informed mental health and addictions services for Indigenous communities across BC	\$17	\$14	\$9	\$12	\$15	\$14
<i>Initiative 3:</i> Improve seamlessness across systems of care so that people can ask once and get help fast	\$0.2	\$9	\$11	\$10	\$10	\$11
<i>Initiative 4:</i> Increase access for students to mental health and addictions prevention and early intervention services	\$3	\$2	\$5	\$10	\$9	\$4
<i>Initiative 5:</i> Expand access to evidence-based treatment and recovery options for vulnerable populations	\$5	\$23	\$31	\$27	\$27	\$30
EXPENSE TOTAL	\$30.2	\$64	\$73	\$83	\$90	\$82
DIFFERENCE (\$)	\$3.8	(\$0.2)	\$9	\$7	(\$3)	\$0
DIFFERENCE (%)	11%	–0.3%	11%	8%	–0.3%	0%

BC = British Columbia.
Source: Health Canada (2024, 2026) (calculations completed by authors).

Manitoba

	2018–2019	2019–2020	2020–2021	2021–2022	2022–2023	2023–2024
Revenues:						
Federal funding (current fiscal year)	\$9	\$16	\$22	\$23	\$22	\$22
Carry over (prior fiscal year)	\$0	\$5	\$2	\$2	\$0.2	\$0
REVENUE TOTAL	\$9	\$21	\$24	\$25	\$22.2	\$22
Expenses:						
<i>Initiative 1:</i> Increasing timely access to coordinated care for mental health and addictions services for Manitobans	\$4	\$19	\$19	\$23	\$20	\$17
<i>Initiative 2:</i> Implementation of peer support in formal healthcare settings	\$0	\$0.6	\$2	\$1	\$2	\$2
<i>Initiative 3:</i> Implementation of the pregnancy and infant loss program	\$0	\$0.2	\$0.1	\$0.2	\$0.2	\$3
<i>Initiative 4:</i> Services focused on Indigenous peoples						
EXPENSE TOTAL	\$4	\$19.8	\$21.1	\$24.2	\$22.2	\$22
DIFFERENCE (\$)	\$5	\$1.2	\$2.9	\$0.8	\$0	\$0
DIFFERENCE (%)	56%	6%	12%	3%	0%	0%

Source: Health Canada (2024, 2026) (calculations completed by authors).

New Brunswick

	2018–2019	2019–2020	2020–2021	2021–2022	2022–2023	2023–2024
Revenues:						
Federal funding (current fiscal year)	\$5	\$9	\$12	\$12	\$12	\$13
Carry over (prior fiscal year)	\$0	\$0	\$0	\$3	\$1	\$0
REVENUE TOTAL	\$5	\$9	\$12	\$15	\$13	\$13
Expenses:						
<i>Initiative 1:</i> Enhanced action plan on addictions and mental health	\$1	\$3	\$4	\$9	\$8	\$8
<i>Initiative 2:</i> Integrated community healthcare services for youth	\$4	\$4	\$5	\$6	\$5	\$5
EXPENSE TOTAL	\$5	\$7	\$9	\$15	\$13	\$13
DIFFERENCE (\$)	\$0	\$2	\$3	\$0	\$0	\$0
DIFFERENCE (%)	0%	22%	25%	0%	0%	0%

Source: Health Canada (2024, 2026) (calculations completed by authors).

Newfoundland

	2018–2019	2019–2020	2020–2021	2021–2022	2022–2023	2023–2024
Revenues:						
Federal funding (current fiscal year)	\$4	\$7	\$8	\$8	\$8	\$8
Carry over (prior fiscal year)	\$0	\$0	\$0	\$0	\$0	\$0
REVENUE TOTAL	\$4	\$7	\$8	\$8	\$8	\$8
Expenses:						
<i>Initiative 1:</i> Integrated service delivery for children, youth and emerging adults	\$0.2	\$0.2	\$0.2	\$0.2		
<i>Initiative 2:</i> E-mental health initiatives	\$1	\$1	\$1	\$2	\$1	
<i>Initiative 3:</i> Improved access to addiction services	\$1	\$1	\$0.4	\$1	\$1	
<i>Initiative 4:</i> Improved community-based services	\$2	\$5	\$6	\$5	\$6	\$8
<i>Initiative 5:</i> Continue implementation of the 2017 bilateral agreement action plan						
EXPENSE TOTAL	\$4.2	\$7.2	\$7.6	\$8.2	\$8	\$8
DIFFERENCE (\$)	(\$0.2)	(\$0.2)	\$0.4	(\$0.2)	\$0	\$0
DIFFERENCE (%)	–5%	–3%	5%	–3%	0%	0%

Source: Health Canada (2024, 2026) (calculations completed by authors).

Nova Scotia

	2018–2019	2019–2020	2020–2021	2021–2022	2022–2023	2023–2024
Revenues:						
Federal funding (current fiscal year)	\$7	\$12	\$16	\$15	\$16	\$16
Carry over (prior fiscal year)	\$0	\$1	\$0	\$1	\$1	\$0
REVENUE TOTAL	\$7	\$13	\$16	\$16	\$17	\$16
Expenses:						
<i>Initiative 1:</i> Enhance integrated service delivery for children and youth	\$5	\$7	\$8	\$6	\$7	
<i>Initiative 2:</i> Enhance access to community-based MHA services	\$1	\$6	\$7	\$9	\$10	\$19.3
<i>Initiative 3:</i> MHA initiatives						
EXPENSE TOTAL	\$6	\$13	\$14	\$15	\$17	\$19
DIFFERENCE (\$)	\$1	\$0	\$1	\$1	\$0	(\$3)
DIFFERENCE (%)	14%	0%	6%	6%	0%	–21%

MHA = mental health and addictions.
Source: Health Canada (2024, 2026) (calculations completed by authors).

Ontario

	2018–2019	2019–2020	2020–2021	2021–2022	2022–2023	2023–2024
Revenues:						
Federal funding (current fiscal year)	\$97	\$172	\$232	\$232	\$233	\$233
Carry over (prior fiscal year)	\$0	\$0	\$0	\$0	\$0	\$0
REVENUE TOTAL	\$96	\$172	\$232	\$232	\$233	\$233
Expenses:						
<i>Initiative 1:</i>	\$33	\$67	\$75	\$75	\$58	\$75
Child and youth community-based MHA services						
<i>Initiative 2:</i>	\$49	\$73	\$79	\$79	\$115	\$179
Community-based core MHA services						
<i>Initiative 3:</i>	\$14	\$34	\$79	\$78	\$60	\$79
Integrated community-based MHA services for people with complex needs						
EXPENSE TOTAL	\$96	\$174	\$233	\$232	\$233	\$333
DIFFERENCE (\$)	\$1	(\$2)	(\$1)	\$0	\$0	(\$100)
DIFFERENCE (%)	1%	–1%	–0.4%	0%	0%	–43%

MHA = mental health and addictions.
Source: Health Canada (2024, 2026) (calculations completed by authors).

Prince Edward Island

	2018–2019	2019–2020	2020–2021	2021–2022	2022–2023	2023–2024
Revenues:						
Federal funding (current fiscal year)	\$1	\$2	\$3	\$3	\$3	\$3
Carry over (prior fiscal year)	\$0	\$0	\$0	\$0	\$0	\$0
REVENUE TOTAL	\$1	\$2	\$3	\$3	\$3	\$3
Expenses:						
<i>Initiative 1:</i>	\$1	\$1	\$2	\$2	\$2	
Student well-being program						
<i>Initiative 2:</i>		\$1	\$1	\$1	\$1	\$3
Mobile mental health crisis program						
<i>Initiative 3:</i>						
Student well-being program and mobile mental health crisis program						
EXPENSE TOTAL	\$1	\$2	\$3	\$3	\$3	\$3
DIFFERENCE (\$)	\$0	\$0	\$0	\$0	\$0	\$0
DIFFERENCE (%)	0%	0%	0%	0%	0%	0%

Source: Health Canada (2024, 2026) (calculations completed by authors).

Saskatchewan

	2018–2019	2019–2020	2020–2021	2021–2022	2022–2023	2023–2024
Revenues:						
Federal funding (current fiscal year)	\$8	\$14	\$19	\$19	\$19	\$18
Carry over (prior fiscal year)	\$0	\$0	\$0	\$0	\$0	\$0
REVENUE TOTAL	\$8	\$14	\$19	\$19	\$19	\$18
Expenses:						
<i>Initiative 1:</i>	\$5	\$9	\$11	\$11	\$11	\$11
Improved access to community mental health supports						
<i>Initiative 2:</i>	\$1	\$1	\$2	\$2	\$2	\$2
Enhanced delivery of evidence-based services						
<i>Initiative 3:</i>	\$2	\$4	\$6	\$6	\$6	\$6
Improved mental health and addictions services for youth and young adults						
EXPENSE TOTAL	\$8	\$14	\$19	\$19	\$19	\$19
DIFFERENCE (\$)	\$0	\$0	\$0	\$0	\$0	(\$1)
DIFFERENCE (%)	0%	0%	0%	0%	0%	–6%

Source: Health Canada (2024, 2026) (calculations completed by authors).

Appendix 3

APPENDIX 3. CIHI common indicator reporting (for each province in each fiscal year per indicator)

Alberta

Year	Indicator 1	Indicator 2	Indicator 3	Indicator 4	Indicator 5	Indicator 6	Average (%)
	Hospital stays score (in a number and %)	ER visits score (in a number and %)	Self-harm score (in a number and %)	Wait-times score (in a number and %)	Navigation score (in a number and %)	Early identification score (in a number and %)	
2018-2019	1 100%	1 100%					100%
2019-2020	1 100%	1 100%					100%
2020-2021	1 100%	1 100%	1 100%				100%
2021-2022	1 100%	1 100%	1 100%				100%
2022-2023	1 100%	1 100%	n/a	0 0%	1 100%	1 100%	80%
Average	1 100%	1 100%	1 100%	0 0%	1 100%	1 100%	96%

ER = emergency room; n/a = not applicable.
Source: CIHI (2025).

British Columbia

Year	Indicator 1	Indicator 2	Indicator 3	Indicator 4	Indicator 5	Indicator 6	Average (%)
	Hospital stays score (in a number and %)	ER visits score (in a number and %)	Self-harm score (in a number and %)	Wait-times score (in a number and %)	Navigation score (in a number and %)	Early identification score (in a number and %)	
2018-2019	1 100%	1 100%					100%
2019-2020	1 100%	1 100%					100%
2020-2021	1 100%	1 100%	1 100%				100%
2021-2022	1 100%	1 100%	1 100%				100%
2022-2023	1 100%	1 100%	n/a	1 100%	1 100%	1 100%	100%
Average	1 100%	1 100%	1 100%	1 100%	1 100%	1 100%	100%

ER = emergency room; n/a = not applicable.
Source: CIHI (2025).

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Manitoba

Year	Indicator 1	Indicator 2	Indicator 3	Indicator 4	Indicator 5	Indicator 6	Average (%)
	Hospital stays score (in a number and %)	ER visits score (in a number and %)	Self-harm score (in a number and %)	Wait-times score (in a number and %)	Navigation score (in a number and %)	Early identification score (in a number and %)	
2018–2019	1 100%	0 0%					50%
2019–2020	1 100%	0 0%					50%
2020–2021	1 100%	0 0%	1 100%				67%
2021–2022	1 100%	0 0%	1 100%				67%
2022–2023	1 100%	0 0%	n/a	1 100%	1 100%	1 100%	80%
Average	1 100%	0 0%	1 100%	1 100%	1 100%	1 100%	63%

ER = emergency room; n/a = not applicable.

Source: CIHI (2025).

New Brunswick

Year	Indicator 1	Indicator 2	Indicator 3	Indicator 4	Indicator 5	Indicator 6	Average (%)
	Hospital stays score (in a number and %)	ER visits score (in a number and %)	Self-harm score (in a number and %)	Wait-times score (in a number and %)	Navigation score (in a number and %)	Early identification score (in a number and %)	
2018–2019	1 100%	0 0%					50%
2019–2020	1 100%	0 0%					50%
2020–2021	1 100%	0 0%	1 100%				67%
2021–2022	1 100%	0 0%	1 100%				67%
2022–2023	1 100%	0 0%	n/a	0 0%	1 100%	1 100%	60%
Average	1 100%	0 0%	1 100%	0 0%	1 100%	1 100%	59%

ER = emergency room; n/a = not applicable.

Source: CIHI (2025).

Newfoundland

Year	Indicator 1	Indicator 2	Indicator 3	Indicator 4	Indicator 5	Indicator 6	Average (%)
	Hospital stays score (in a number and %)	ER visits score (in a number and %)	Self-harm score (in a number and %)	Wait-times score (in a number and %)	Navigation score (in a number and %)	Early identification score (in a number and %)	
2018–2019	1 100%	0 0%					50%
2019–2020	1 100%	0 0%					50%
2020–2021	1 100%	0 0%	1 100%				67%
2021–2022	1 100%	0 0%	1 100%				67%
2022–2023	1 100%	0 0%	n/a	1 100%	1 100%	0 0%	60%
Average	1 100%	0 0%	1 100%	1 100%	1 100%	0 0%	59%

ER = emergency room; n/a = not applicable.
Source: CIHI (2025).

Nova Scotia

Year	Indicator 1	Indicator 2	Indicator 3	Indicator 4	Indicator 5	Indicator 6	Average (%)
	Hospital stays score (in a number and %)	ER visits score (in a number and %)	Self-harm score (in a number and %)	Wait-times score (in a number and %)	Navigation score (in a number and %)	Early identification score (in a number and %)	
2018–2019	1 100%	1 100%					100%
2019–2020	1 100%	1 100%					100%
2020–2021	1 100%	1 100%	1 100%				100%
2021–2022	1 100%	1 100%	1 100%				100%
2022–2023	1 100%	1 100%	n/a	1 100%	1 100%	1 100%	100%
Average	1 100%	1 100%	1 100%	1 100%	1 100%	1 100%	100%

ER = emergency room; n/a = not applicable.
Source: CIHI (2025).

Ontario

Year	Indicator 1	Indicator 2	Indicator 3	Indicator 4	Indicator 5	Indicator 6	Average (%)
	Hospital stays score (in a number and %)	ER visits score (in a number and %)	Self-harm score (in a number and %)	Wait-times score (in a number and %)	Navigation score (in a number and %)	Early identification score (in a number and %)	
2018–2019	1 100%	1 100%					100%
2019–2020	1 100%	1 100%					100%
2020–2021	1 100%	1 100%	1 100%				100%
2021–2022	1 100%	1 100%	1 100%				100%
2022–2023	1 100%	1 100%	n/a	0 0%	1 100%	1 100%	80%
Average	1 100%	1 100%	1 100%	0 0%	1 100%	1 100%	96%

ER = emergency room; n/a = not applicable.
Source: CIHI (2025).

Prince Edward Island

Year	Indicator 1	Indicator 2	Indicator 3	Indicator 4	Indicator 5	Indicator 6	Average (%)
	Hospital stays score (in a number and %)	ER visits score (in a number and %)	Self-harm score (in a number and %)	Wait-times score (in a number and %)	Navigation score (in a number and %)	Early identification score (in a number and %)	
2018–2019	1 100%	1 100%					100%
2019–2020	1 100%	1 100%					100%
2020–2021	1 100%	1 100%	1 100%				100%
2021–2022	1 100%	1 100%	1 100%				100%
2022–2023	1 100%	1 100%	n/a	0 0%	1 100%	0 0%	60%
Average	1 100%	1 100%	1 100%	0 0%	1 100%	1 100%	92%

ER = emergency room; n/a = not applicable.
Source: CIHI (2025).

Québec

Year	Indicator 1	Indicator 2	Indicator 3	Indicator 4	Indicator 5	Indicator 6	Average (%)
	Hospital stays score (in a number and %)	ER visits score (in a number and %)	Self-harm score (in a number and %)	Wait-times score (in a number and %)	Navigation score (in a number and %)	Early identification score (in a number and %)	
2018-2019	1 100%	0 0%					50%
2019-2020	1 100%	1 100%					100%
2020-2021	1 100%	1 100%	1 100%				100%
2021-2022	1 100%	1 100%	1 100%				100%
2022-2023	1 100%	1 100%	n/a	0 0%	1 100%	1 100%	80%
Average	1 100%	0.8 80%	1 100%	0 0%	1 100%	1 100%	86%

ER = emergency room; n/a = not applicable.
Source: CIHI (2025).

Saskatchewan

Year	Indicator 1	Indicator 2	Indicator 3	Indicator 4	Indicator 5	Indicator 6	Average (%)
	Hospital stays score (in a number and %)	ER visits score (in a number and %)	Self-harm score (in a number and %)	Wait-times score (in a number and %)	Navigation score (in a number and %)	Early identification score (in a number and %)	
2018-2019	1 100%	1 100%					100%
2019-2020	1 100%	1 100%					100%
2020-2021	1 100%	1 100%	1 100%				100%
2021-2022	1 100%	1 100%	1 100%				100%
2022-2023	1 100%	1 100%	n/a	1 100%	1 100%	1 100%	100%
Average	1 100%	1 100%	1 100%	1 100%	1 100%	1 100%	100%

ER = emergency room; n/a = not applicable.
Source: CIHI (2025).